Regulating Private Career Colleges in Ontario – Protections for International Students and the Shift to Enforcement



Presentation to the ACISI

May 5, 2010



Overview of the PCCA, 2005

- Proclaimed September 18, 2006
 - The Act outlined strengthened requirements for Private Career Colleges (PCCs) in the areas of registration, program approvals, fee collection, tuition fee refunds, student contracts, financial security, instructional staff, advertising and compliance measures.
 - Currently there are two regulations made under the Act, a General Regulation (O. Reg.415/06) and a Training Completion Assurance Fund Regulation (O. Reg.414/06).





Who is an "international student?"

- "international student" means a student at a private career college who applied for or received a temporary resident visa as a member of the student class under the Immigration and Refugee Protection Act (Canada); ("étudiant étranger")
- "prospective international student" means a person who is required to apply for and receive a temporary resident visa as a member of the student class under the Immigration and Refugee Protection Act (Canada) in order to enrol at a private career college. ("étudiant étranger éventuel")





Collecting Fees Before Contract is Signed

PCCs may collect 20% of the total fees for the vocational program, to a maximum of \$500, for application processing, admissions testing or applicant assessment before entering into a contract with a student for the provision of a vocational program.

International Student Fees

- A new category of "International Student Fees" has been established. Any fees that are specific to international students will be included here.
- PCCs may only collect up to 25% of the total fees for a vocational program from an international student (after a contract is signed) before the student starts the program.





Fee Refunds for International Students

- As with domestic students, international students can cancel a contract or withdraw from a program for any reason and any written notice of cancellation or withdrawal delivered to the PCC is acceptable.
- In addition, if a PCC receives notice that an international student has been denied a study visa before 50% of a program has been delivered, these students are entitled to a full refund of fees paid minus 20% of the total fees for the program to a maximum of \$500. All refunds to international students must be paid in Canadian dollars.





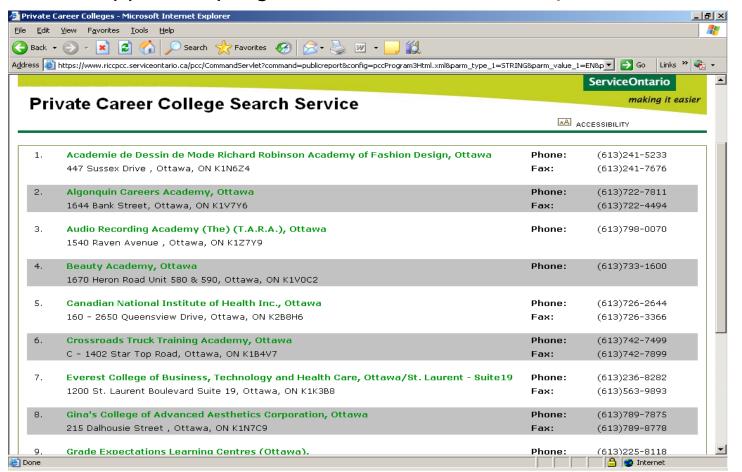
Trust Accounts

- Trust account to hold fees paid by international students is mandatory if:
 - A PCC applying for renewal of registration had more than 50% percent international students in the previous year
 - The Superintendent determines that a PCC applying for registration is likely to have more than 50% international students in its first year of operation
 - At any time, a PCC has been advised by the Superintendent that he/she has reasonable grounds to believe that international students at the PCC would be at risk of not receiving required refunds.



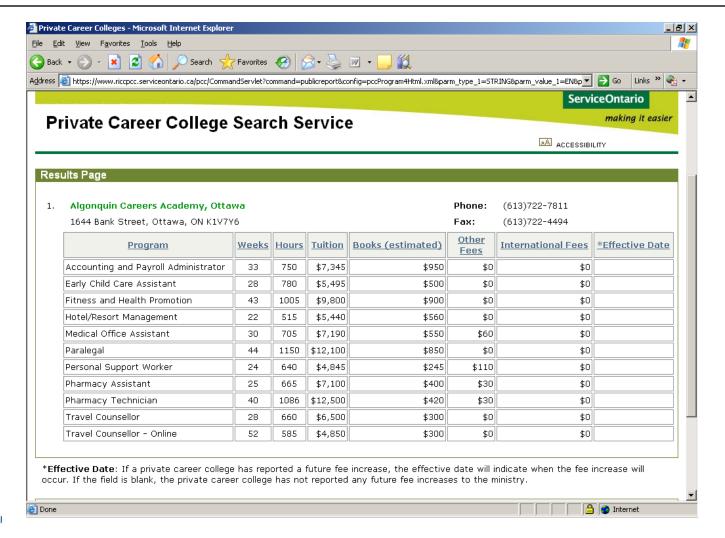
Service Ontario

MTCU maintains a real-time, online registry of registered PCCs and their approved programs at www.ontario.ca/pcc





Service Ontario





Agents of Change

Toronto Star Investigative Reports

Ombudsman's Report - "Too Cool for School"



Ombudsman's Recommendations

- 1. Issue a public warnings campaign.
- 2. Ensure enforcement information on the ministry website is current and posted expeditiously.
- 3. Rigorously enforce the PCCA, 2005 to the full extent of its powers.
- 4. Introduce administrative monetary penalties.
- Designate inspectors as provincial offences officers.
- 6. Continue to establish partnerships with professional and regulatory bodies.
- 7. Conduct organizational review of ministry's private career colleges operations.
- 8. Address delays in processing registrations and program approvals.
- Verify employment references of individuals applying for a job with the Ministry.
 - Provide quarterly progress reports to the Ombudsman's Office.





Compliance and Enforcement Unit

New Approach to Illegal PCCs

Expanded Use of Enforcement Tools

Targeted Investigation Projects



\equiv

Enforcement "By the Numbers"

- □ Issued since December 2009:
 - 1 Notice of Immediate Suspension
 - 1 Notice of Immediate Suspension and Proposal to Revoke
 - 2 Refusals to Register
 - 1 Refusal to Renew Registration
 - 46- Restraining and Compliance Order
 - 59 Notices of Contravention
- 90% of restraining orders were issued to illegal PCCs.
- The ministry website lists all published orders and financial penalties.
- http://www.edu.gov.on.ca/eng/general/notices.html



Financial Penalties

- Also known as administrative monetary penalties, these were introduced on October 28, 2009.
- Penalties are levied on PCCs that are operating in contravention of the *Private Career Colleges* Act, 2005 (PCCA, 2005) or its Regulations.
- □ Financial penalties are <u>not fines</u>. They are intended to encourage compliance and remove any economic benefit that is realized from noncompliance with the Act.



Financial Penalties Work

- □ To date over 50 Notices of Contravention have been issued for hundreds of violations totalling \$190,000+.
 - 95% were issued to illegal PCCs
 - 50% of AMPs have achieved compliance either same or next day
- Penalties range from \$250 to \$1,000 for a first occurrence.
- The penalties can be imposed daily, and escalate with repeat contraventions.
- Multiple penalties can be imposed on a PCC at one time, and can accumulate to a total of \$250,000.
- A PCC may request a review of a penalty within 15 days of the penalty's issue date.





Provincial Offences Officers

- 15 members of the PCC Branch were designated as Provincial Offences Officers for the purpose of all or any class of offences under the:
 - Private Career Colleges Act, 2005,
 - Post-secondary Education Choice and Excellence Act, 2000, and
 - Ministry of Training, Colleges and Universities Act, 1990.
- PCC Branch provincial offences officers now have the authority to issue summons to offenders.



Questions?

Bradley Fauteux

Manager, PCC Compliance and Enforcement

bradley.fauteux@ontario.ca

Ph: 416-212-2292

